

#### **Mid-Atlantic Fishery Management Council**

800 North State Street, Suite 201, Dover, DE 19901 Phone: 302-674-2331 | FAX: 302-674-5399 | www.mafmc.org Michael P. Luisi, Chairman | G. Warren Elliott, Vice Chairman Christopher M. Moore, Ph.D., Executive Director

## MEMORANDUM

**Date:** June 5, 2020

**To:** Chris Moore, Executive Director

From: Julia Beaty, staff

**Subject:** Recreational Reform Initiative

During their June 2020 joint meeting, the Mid-Atlantic Fishery Management Council (Council) and the Atlantic States Marine Fisheries Commission's Summer Flounder, Scup, and Black Sea Bass Management Board (Board) will discuss next steps for the Recreational Reform Initiative.

Council staff recommend initiation of a joint framework and addendum to address priority recreational reform topics.

The following documents are included behind this tab for Council and Board consideration:

- Draft outline of the Recreational Reform Initiative developed by the Recreational Reform Steering Committee
- Summary of May 28, 2020 Monitoring Committee discussion of the Recreational Reform Initiative
- Additional public comments in response to May 28, 2020 Monitoring Committee meeting

## **Recreational Management Reform**

Joint initiative of the Mid-Atlantic Fishery Management Council (MAFMC), Atlantic States Marine Fisheries Commission (ASMFC), and the NOAA Fisheries Greater Atlantic Regional Fisheries Office (GARFO) addressing recreational management of black sea bass, summer flounder, scup, and bluefish

**<u>Draft</u>** initiative outline developed by the Recreational Management Reform Steering Committee

This document is intended for discussion purposes by the Monitoring and Technical Committees. It has not been approved by the MAFMC and ASMFC for other purposes.

4/27/2020

### **Goal/Vision**

- Stability in recreational management measures (bag/size/season)
- Flexibility in the management process
- Accessibility aligned with availability/stock status\*

\* This component of the goal/vision is meant to address the perception from some stakeholders that management measures are not aligned with stock status (e.g., restrictive black sea bass measures when spawning stock biomass is more than double the target level). The intent is not to circumvent the requirement to constrain recreational catch to the annual catch limit, nor is the intent to change the current method for deriving catch and landings limits as defined in the fishery management plans (FMPs).

# Objective 1: Better incorporate uncertainty in the MRIP data into the management process

- This is not a standalone objective. Everything listed below could be used in conjunction with all other objectives.
- Adopt a process for identifying and smoothing outlier estimates, to be applied to both high and low outlier estimates as appropriate. Develop a standard, repeatable process to be used each year. The Monitoring and Technical Committees would maintain the discretion to deviate from this process if they provide justification for doing so. The process currently used by the Monitoring and Technical Committees is not codified in the FMPs; therefore, it is not anticipated that a change to this method would require an FMP framework/addendum or amendment. However, it would be beneficial to include an approved process in a technical statement of organization, practices, and procedures (SOPPs) document for the development of recreational measures.
  - O Status: Starting in 2018, the Summer Flounder, Scup, Black Sea Bass Technical Committee recommended using the Modified Thompson's Tau approach to identify outlier MRIP estimates. They used two different approaches to smooth two black sea bass outlier estimates (i.e., New York 2016 wave 6 for all modes and New Jersey 2017 wave 3 private/rental mode only). They agreed that the appropriate smoothing method may vary on a case by case basis.
  - o <u>Potential next steps</u>: Establish a process to be used for all four species to identify and smooth outlier MRIP estimates, as appropriate. The process described above

for black sea bass could be used for this purpose. Discuss whether smoothed estimates should be used in other parts of the process, in addition to determining if changes to recreational management measures are needed (e.g., ACL evaluation and discards, should low estimates also be smoothed). Guidelines for how these smoothed estimates will be used should also be established. Monitoring/Technical Committee input would be beneficial.

- Suggested immediate next step: Task the Monitoring/Technical Committees with developing a draft process for identifying and smoothing outlier MRIP estimates for all four species.
- Use an **envelope of uncertainty approach** when determining if changes in recreational management measures are needed. Under this approach, a certain range above and below the projected harvest estimate (e.g., based on percent standard error) would be defined to be compared against the upcoming year's RHL. If the RHL falls within the pre-defined range <u>above and below</u> the projected harvest estimate, then no changes would be made to management measures. The intent is to develop a standard, repeatable, and transparent process to be used each year. The Monitoring and Technical Committees would maintain the discretion to deviate from this process if they saw sufficient justification to do so. The process currently used by the Monitoring and Technical Committees to determine if changes are needed to recreational management measures is not codified in the FMPs; therefore, a change to this method may not require an FMP framework/addendum or amendment. However, it would be beneficial to include an approved process in a technical SOPPs document for the development of recreational measures.
- <u>Status:</u> The 2013 Omnibus Recreational Accountability Measures Amendment considered a similar approach using confidence intervals around catch estimates to determine if the recreational ACL had been exceeded; however, that amendment proposed using only the lower bound of the confidence interval, rather than the upper and lower bounds. For this reason, that portion of the amendment was disapproved by NOAA Fisheries. In some recent years, the Monitoring and Technical Committees have made arguments for maintaining *status quo* measures for black sea bass and summer flounder based on percent standard error (PSE) values associated with MRIP estimates.
  - O <u>Potential next steps</u>: Work with the Monitoring/Technical Committee to define the most appropriate confidence interval around the projected harvest estimate for comparison against the upcoming year's RHL (e.g., +/- 1 PSE). Technical analysis (e.g., simulations) may also be needed to evaluate the impacts of maintaining status quo recreational management measures when small to moderate restrictions or liberalizations would otherwise be required or allowed.
  - Suggested immediate next step: Task the Monitoring/Technical Committee with developing recommendations for this approach.
- Evaluate the pros and cons of using preliminary current year data combined with data from a single previous year, or multiple previous years, to project harvest for comparison against the upcoming year's RHL. The FMPs do not currently prescribe which data should be used to develop recreational management measures, beyond requiring use of the best scientific information available. If the Council and Board wish to provide guidance to the Monitoring and Technical Committees on which data to use, or if they wish to place restrictions on the use of certain types of data (e.g., preliminary

current year data), then a technical SOPPS document or an FMP framework/addendum or amendment may be necessary

- Status: Each year MAFMC staff develop initial projections of recreational harvest of summer flounder, scup, and black sea bass in the current year to compare against the upcoming year's RHL. These projections combine preliminary current year harvest estimates through wave 4 with the proportion of harvest by wave in one or more past years. The Monitoring Committee provides recommendations on the appropriate methodology in any given year and the data used (e.g., one or multiple previous years) varies on a case by case basis. A different process is used for bluefish. Historically, expected bluefish recreational harvest has been evaluated when considering a recreational to commercial transfer. Expected bluefish harvest was typically based on the previous year or a multiple year average and did not account for preliminary current year data. These different methodologies were developed based on Monitoring Committee guidance and are not prescribed in the FMP. The Recreational Reform Steering Committee has suggested that consideration should be given to the appropriateness of using preliminary current year data and data from one or multiple previous years. No progress has been made on this topic beyond preliminary discussions at the steering committee level.
- O <u>Potential next steps</u>: Evaluate the various methodologies that have been used to project recreational harvest of the four species in the past and how this intersects with other changes under consideration (e.g., setting measures for two years at a time, objective 3). Discuss if changes should be considered and if analysis is needed.
- Suggested immediate next step: Seek Monitoring/Technical Committee input on whether changes to the current process for calculating expected recreational harvest are needed.

## Objective 2: Develop guidelines for maintaining status quo measures

- This is not a standalone objective. It could be used in conjunction with objectives 1, 3 (with the exception of the interim year, as described under objective 3), and 5.
- Develop a process for considering both recreational harvest data (all considerations under objective 1 could apply) and multiple stock status metrics (biomass, fishing mortality, recruitment) when deciding if measures should remain unchanged. For example, poor or declining stock status indicators could require changes when *status quo* would otherwise be preferred. Depending on the specific changes under consideration, an FMP framework/addendum or amendment may be necessary, or a technical SOPPs document could be developed.
  - o <u>Status:</u> The steering committee drafted a preliminary example which was discussed at the October 2019 joint Council/Board meeting.
  - <u>Potential next steps</u>: Recommend draft guidelines for maintaining status quo
    measures and consider which, if any, types of technical analysis are needed to
    consider the potential impacts. Consider if socioeconomic factors (e.g., trends in
    fishing effort) should also be included in these guidelines.
  - O <u>Suggested immediate next step</u>: Seek Monitoring/Technical Committee input on the initial draft guidelines developed by the steering committee.

## Objective 3: Develop process for setting multi-year recreational management measures

- This is not a standalone objective. It could be used in conjunction with objectives 1, 2, and 5.
- Develop a process for setting recreational management measures for two years at a time with a commitment to making no changes in the interim year. This would include not reacting to new data that would otherwise allow for liberalizations or require restrictions. Objective 2 (control rules for maintaining *status quo* measures) would not apply in the interim year. Everything under objective 1 (incorporate uncertainty in the MRIP data) could also apply here. An FMP framework/addendum may be needed to make this change. For example, changes to the current accountability measure regulations may be needed. Additional discussions with GARFO are needed regarding Magnuson-Stevens Act requirements.
  - O <u>Status:</u> The steering committee drafted a preliminary example process which was discussed at the <u>October 2019 joint Council/Board meeting</u>. Previous steering committee discussions indicated that this is a high priority topic and it is central to the draft mission statement previously proposed by the steering committee (i.e., allow for more regulatory stability and flexibility in the recreational management programs for summer flounder, scup, black sea bass, and bluefish by revising the current annual timeframe for evaluating fishery performance and setting recreational specifications to a new multi-year process.)
  - O <u>Potential next steps</u>: Consider if changes are needed to the draft timeline included in the <u>October 2019 joint meeting briefing materials</u>. Further evaluate how the Magnuson-Stevens Act requirement for annual evaluation of annual catch limit overages and accountability would factor into this approach.
  - Suggested immediate next step: Work with GARFO to determine if there are major impediments to this potential change based on Magnuson-Stevens Act requirements.

## Objective 4: Consider improvements to the process used to make changes to state and federal recreational management measures

- This is not a standalone objective. It could be used in conjunction with objectives 1, 3 (with the exception of the interim year, as described under objective 3), and 5.
- The steering committee has discussed various considerations related to maintaining *status quo* management measures; however, they have not discussed the process that should be used when changes are needed. In recent years, federal waters measures have been adjusted at the coastwide level and state waters measures have been adjusted at the state/region and wave level. Improvements to various aspects of the current process for changing measures may warrant consideration. Topics which could be addressed could include state by state versus regional management measures, the federal conservation equivalency process, guidelines for using MRIP data at coastwide/regional/state/wave/mode levels, using data sources other than MRIP, and other topics. Depending on the specific changes desired, this may require an FMP framework/addendum or amendment.
  - o <u>Status:</u> Not currently identified as a priority by the steering committee.

o <u>Suggested immediate next step</u>: Clarify if this is a priority for the Council and Board and which specific topics should be addressed.

## Objective 5: Consider making recommendations for federal waters recreational management measures earlier in the year

- This is not a standalone objective. Everything listed below could be used in conjunction with all other objectives.
- The steering committee has discussed the idea of recommending federal waters recreational management measures in August or October rather than December of each year (or every other year, see objective 3). The current process of recommending federal waters measures for the upcoming year in December can pose challenges for implementing needed changes in both federal and state waters in a timely and coordinated manner. It also limits how far in advance for-hire businesses can plan their trips for the upcoming year. In recent years, changes to the federal recreational measures for summer flounder, scup, and/or black sea bass have not been implemented until May-July of the year in which the changes are needed. Adopting recommendations for federal waters measures in August or October could allow for changes to be implemented earlier in the year; however, fewer data on current year fishery performance would be available for consideration. If there is a significant change in the process to establish measures, an FMP framework/addendum or amendment may be necessary.
  - o <u>Status:</u> Has been identified by steering committee as a potential priority, but the pros and cons have not yet been given thorough consideration.
  - O <u>Potential next steps</u>: Evaluate the pros and cons of this change and how it would intersect with other changes under consideration (e.g., setting measures for two years at a time, objective 3). Discuss if analysis is needed. Monitoring/Technical Committee input could be beneficial, especially regarding implications related to the timing of data availability.
  - Suggested immediate next step: Seek Monitoring/Technical Committee input on the pros and cons of recommending federal waters recreational management measures for the following year in August, October, or December of the current year.

Steering Committee membership (in alphabetical order):

Julia Beaty (MAFMC staff)

Joe Cimino (MAFMC Summer Flounder, Scup, Black Sea Bass Committee Vice Chair)

Justin Davis (ASMFC Summer Flounder, Scup, Black Sea Bass Management Board Vice Chair)

Tony DiLernia (MAFMC Summer Flounder, Scup, Black Sea Bass Committee Chair)

Emily Keiley (GARFO staff)

Toni Kerns (ASMFC staff)

Mike Luisi (MAFMC chair)

Adam Nowalsky (ASMFC Summer Flounder, Scup, Black Sea Bass Management Board Chair)

Mike Ruccio (GARFO staff)

Caitlin Starks (ASMFC staff)



### Summer Flounder, Scup, and Black Sea Bass Monitoring Committee Webinar Meeting May 28, 2020

**Partial Meeting Summary (Recreational Reform Initiative Only)** 

Monitoring Committee Attendees: Julia Beaty (MAFMC staff), Peter Clarke (NJ DEP), Dustin Colson Leaning (ASMFC staff), Karson Coutré (MAFMC staff), Kiley Dancy (MAFMC staff), Steve Doctor (MD DNR), Emily Keiley (GARFO), Alexa Kretsch (VMRC), John Maniscalco (NY DEC), Lee Paramore (NC DMF), Caitlin Starks (ASFMC staff), Rachel Sysak (NY DEC), Mark Terceiro (NEFSC), Corinne Truesdale (RI DEM), Sam Truesdell (MA DMF), Greg Wojcik (CT DEP), Rich Wong (DNREC), Tony Wood (NEFSC)

Additional Attendees: Annie, Steve Cannizzo (NY RFFA), Mike Celestino (NJ DEP, Bluefish MC), Nicole Lengyel Costa (RI DEM, Bluefish MC), Maureen Davidson (NY DEC, Council/Board member), Greg DiDomenico (Lund's Fisheries), Tony DiLernia (Council member), Cynthia Ferrio (GARFO, Bluefish MC), James Fletcher (United National Fishermen's Association), Jeff Kaelin (Lund's Fisheries), Joseph Munyandorero (FL FWC, Bluefish MC), Adam Nowalsky (Council/Board member), Eric Reid (Council member), SRW, Mike Waine (ASA), Kate Wilke (Council member), Amy Zimney (SC DNR, Bluefish MC)

### **Meeting Summary**

The Summer Flounder, Scup, and Black Sea Bass Monitoring Committee met via webinar on Thursday May 28, 2020 to discuss several topics. The Bluefish Monitoring Committee was invited to participate in the discussion of the Recreational Reform Initiative as this initiative also addresses bluefish.

Briefing materials considered by the Monitoring Committee are available at: <a href="https://www.mafmc.org/council-events/2020/sfsbsb-mc-may28">https://www.mafmc.org/council-events/2020/sfsbsb-mc-may28</a>.

Note: This document summarizes only the Monitoring Committee's discussion of the Recreational Reform Initiative. A more complete summary addressing all topics discussed by the Monitoring Committee will be compiled at a later date.

#### **Recreational Reform Initiative**

Council staff summarized a draft outline of the Recreational Reform Initiative developed by the Recreational Reform Steering Committee. The Monitoring Committee was generally supportive of continued development of all approaches in the Steering Committee outline. Comments on each objective in the outline are summarized below.

### Objective 1: Better incorporate uncertainty in the MRIP data into the management process

Objective 1 in the Steering Committee outline contains three specific suggestions for better considering uncertainty in the MRIP data. The first suggestion is to adopt a standardized process for identifying and smoothing outlier MRIP estimates to be applied to both high and low outliers. The Monitoring Committee agreed that it would be very beneficial to adopt such a process.

The group agreed that outliers could be identified using the Modified Thompson Tau approach used in the past for some black sea bass outliers, or other methods. One Monitoring Committee member said there are multiple potentially appropriate methods for identifying outliers and consideration should be given to which methods are most appropriate for different circumstances. For example, a multi-faceted approach could be considered. Another Monitoring Committee member said consideration should be given to the appropriate level at which the estimates are examined for outliers, for example, at the state/wave/mode/year level or the coastwide annual level.

MRIP estimates are used in many parts of the management process, including in the stock assessment, development of annual catch and landings limits, comparison of catch to the annual catch limit (ACL) to determine if accountability measures are triggered, and development of recreational management measures. To date, smoothed outliers have only been used in a few instances to develop recreational management measures for black sea bass. They have not been used for other purposes for summer flounder, scup, and black sea bass. For example, the smoothed black sea bass estimates for 2016 and 2017 were not used in the 2019 operational stock assessment due to concerns about the appropriateness of smoothing only two high estimates in recent years without examining the entire time series for both high and low outliers. Several Monitoring Committee members noted that this creates a potentially problematic disconnect with other parts of the management process. The group agreed that adoption of a standardized method for identifying and smoothing both high and low outliers would increase the likelihood of being able to use smoothed estimates in all parts of the management process. The group agreed that it would be very important to identify and smooth both high and low outliers and to have a standardized process.

One Monitoring Committee member noted that even if smoothed estimates are used in management, no change would be made to the official MRIP estimates. The group agreed that it could be beneficial to have MRIP staff provide feedback on the process to identify and smooth outliers to help increase buy-in for using smoothed estimates in multiple parts of the management process. The intent would not be to have MRIP staff approve the smoothed estimates, but rather to provide feedback on the appropriateness of any methods developed.

The second specific suggestion under objective 1 is to use an "envelope of uncertainty" approach to determine if changes to recreational management measures are needed. Under this approach, a certain range above and below the projected harvest estimate (e.g., based on percent standard error) would be defined for comparison against the upcoming year's recreational harvest limit (RHL). If the RHL falls within the pre-defined range above and below the projected harvest estimate, then no changes would be made to management measures. The Monitoring Committee agreed that this is worth pursuing and that further discussion is needed on defining the appropriate envelope. One Monitoring Committee member noted that the group has struggled to define similar metrics in the past and asked if the Council and Board would determine how to define the envelope or if it would be a Monitoring Committee decision. One Monitoring

Committee member said that, given their technical expertise, it may be more appropriate for the Monitoring Committee to recommend the appropriate envelope, rather than the Council and Board.

The third specific suggestion under objective 1 is to consider the appropriateness of using preliminary current year MRIP data in the management process. The Monitoring Committee agreed that this may warrant further consideration. One member noted that MRIP has changed the timing of when they incorporate for-hire data into their estimates. In the past, preliminary estimates were sometimes released without the incorporation of for-hire vessel trip report (VTR) data. VTR data were incorporated into the final estimates. Under the current process, VTRs are incorporated into the preliminary estimates, so the differences between the preliminary and final estimates may not be as great as they were in the past. He recommended an evaluation of the scale of the change from preliminary to final estimates under the current MRIP estimation methodology. He also noted that final data may be appropriate for longer-term decisions including development of management measures that are intended to be in place for multiple years. However, he cautioned that if only final data are used for annual adjustments to measures, there will be a greater disconnect between the data used and current operating conditions than if preliminary current year data were also considered. A few Monitoring Committee members agreed that there are certain situations in which it is beneficial to use preliminary current year data, including making annual adjustments to measures and considering how variation in harvest might be influenced by factors such as year class strength.

One Steering Committee member said the Steering Committee's intent for all three suggestions under objective 1 was not to ask the Monitoring Committee to second-guess and revise the MRIP estimates, but rather to think about the impact outliers can have on recreational management. For example, outlier estimates can lead to significant changes in management measures from year to year which may not be reflective of a true conservation need.

### Objective 2: Develop guidelines for maintaining status quo measures

The second objective in the Steering Committee outline is to develop a process for considering both recreational harvest data (all considerations under objective 1 could apply) and multiple stock status metrics (biomass, fishing mortality, recruitment) when deciding if measures should remain unchanged. The Monitoring Committee was generally supportive of this approach.

One Monitoring Committee member said it would be helpful to give greater consideration to how expected catch (i.e., landings and dead discards) compares to the ACL, rather than focusing on the RHL as the primary management target when setting management measures for the following year. She questioned whether the Fishery Management Plan would need to be modified to provide more flexibility in this regard.

Another Monitoring Committee member said the group tends to be most comfortable with estimates of expected landings and dead discards when they are based on assessment data. He thought it could be helpful to give stock status metrics from the assessments greater consideration in the process of determining how to change management measures. For example, he feels more confident in the need for more restrictive measures in response to a stock assessment rather than in response to recreational harvest estimates alone, which can be quite variable.

#### Objective 3: Develop process for setting multi-year recreational management measures

The third objective in the Steering Committee outline is to develop a process for setting recreational management measures for two years at a time with a commitment to making no changes in the interim year. This would include not reacting to new data that would otherwise allow for liberalizations or require restrictions. The Monitoring Committee was very supportive of this approach.

The Monitoring Committee agreed that this approach could lead to compounding overages or underages of catch and harvest limits. However, this could represent just as much of a conservation benefit as a conservation risk.

Multiple Monitoring Committee members said maintaining the same measures for at least two years can allow for better evaluation of the effectiveness of the measures at constraining harvest. The group discussed how harvest can fluctuate widely under constant management measures. Having more years of constant measures would allow for a better understanding of the variations in harvest.

One member clarified that the proposal was for two years and not a longer time period because it is anticipated that updated stock assessment information will be available every two years. This would allow management to react to updated stock assessment information.

One Monitoring Committee member said this approach could pull together many aspects of the other approaches in the Steering Committee outline and it could be a good way to move forward with the goal of stability in management measures. For example, it could allow for use of final MRIP estimates (see objective 1), would allow for consideration of the timing of the management measures recommendation (see objective 5), would allow for changes to be considered in response to updated stock assessment information, and would allow for year-to-year stability in recreational management measures.

Another Monitoring Committee member said this approach would work best if the RHL is the same across the two years.

The group discussed how state conservation equivalency could work under this approach. There was a general consensus that the approach would work best with a strong commitment to no changes at the federal or state level during the two years, including no changes made through conservation equivalency.

One Monitoring Committee member noted that it could be difficult to explain to stakeholders why they may have to forego potential liberalizations in the interim year under this approach. She recommended that this approach be evaluated from a socioeconomic perspective. Another Monitoring Committee member recommended consideration of the benefits of this approach in terms of compliance with and enforcement of the management measures.

## Objective 4: Consider improvements to the process used to make changes to state and federal recreational management measures

The fourth objective in the Steering Committee outline relates to improvements to the process used to make changes to state and federal waters recreational management measures. The Steering Committee has not discussed this objective in great detail.

A few Monitoring Committee members said it would be beneficial to have guidelines on how to best use MRIP data at the state/mode/wave levels. The group agreed that additional analysis is

needed to better understand the limitations of the MRIP data for any given species before recommendations can be made for how to best use the MRIP data. For example, one Monitoring Committee member said it may be challenging to develop robust guidelines that could be applied uniformly across all states as MRIP sampling is not consistent across states and states with more frequent intercepts of the species in question may be put at an advantage. Other Monitoring Committee members agreed.

One bluefish Monitoring Committee member said regional measures, especially for shared water bodies, are worth considering and can help address concerns about using MRIP data at too fine of a scale.

## Objective 5: Consider making recommendations for federal waters recreational management measures earlier in the year

The Steering Committee has discussed the idea of recommending federal waters recreational management measures in August or October rather than December of each year. The Monitoring Committee supported further consideration of this approach. Many members noted that it has been challenging for states to develop measures and for the Technical Committee to review proposals under the tight deadlines that are needed under the current process. Moving some of the decision making to earlier in the year could allow more time for robust review of proposals. However, the group also noted that earlier decision making would not allow for consideration of preliminary current year data when developing recreational management measures for the following year. This may be acceptable when measures are intended to be in place for multiple years (e.g., see objective 3).

#### General comments on the Recreational Reform outline

The group noted that the Council and Board may wish to include additional topics in the Recreational Reform Initiative after discussing the ongoing commercial/recreational allocation amendment during their next meeting.

Several Monitoring Committee members supported consideration of an additional approach that would more explicitly tie changes in management measures to the stock assessment, for example by considering changes only when new stock assessment information is available. This may be feasible under the anticipated every other year timeline for stock assessment updates in the future.

One member of the public asked how the Recreational Reform Initiative complies with the recent executive order to produce seafood. One Steering Committee member emphasized that the initiative relates to recreational fishing only and not commercial fishing. Another Steering Committee member said the initiative would help ensure a supply of seafood by maintaining harvest at sustainable levels.

Summer flounder Scup Black Sea Bass Comments from James Fletcher 123 Apple Rd Manns Harbor NC 27953

Dear Sir,

Is the council bound by Magnuson & Presidential Executive Order?
Review, Monitoring Committee comments; a committee member of federal employee; implied this legislation / rules {DO NOT APPLY TO FISHERY MANAGEMENT}

Use of smart phone technology for data was not discussed.

QUESTION FOR COUNCIL TO ANSWER TO ME IN WRITTEN FORM.\*\*\*

IS THE LACK OF SMART PHONE REPORTING BE REQUIRED. THAT\*\*\*

- 1. THE SCIENCE CENTER & STATE EMPLOYEES, MODLERS ETC. DO NOT WANT TO BE SHOWN HOW INCORRECT PAST SCIENCE HAS BEEN? Fishermen have repeatedly stated the science is incorrect! YET GROUP THINK CONTINUES FORWARD!
- 2. What needs to be accomplished to dramatically increase the production of fish for food? Council & Atlantic States Marine Fisheries Commission by legislation has the ability to use stock enhancement COMMITTES REFUSE TO DISCUSS!

My comments sent to monitoring following received little comment. My web comments received no discussion.

From: James Fletcher < bamboosavefish@gmail.com >

**Sent:** Thursday, May 21, 2020 10:46 AM **To:** Beaty, Julia <a href="mailto:jbeaty@mafmc.org">jbeaty@mafmc.org</a>

Subject: Black Sea Bass SF Scup Mentoring Committee

COMMITTEE SHOULD STATE IF COMMITTEE SUPPORTS REDUCTION OF FISH AS FOOD OR PRODUCTION OF FISH FOR FOOD

The Committee MUST DISCUSS A RECREATIONAL POLICY OF <u>NO DISCARDS</u> TO COMPLY WITH MAGNUSON 101 627 104 -297 "avoid unnecessary waste of fish" total retention meets this requirement. Monitoring needs to discuss and request the SSC [SAME STUPID CONCLUSION COMMITTEE] discussion of why past policy of targeting females of all three species to select for slower maturing fish has been policy suggested to council. Discuss 101 627 104 297 & ASMFC 1 section 1 waste of fish Monitoring could review Yamaha Fishery Journal Fishery archives on internet ALTHOUGH 30 YEARS OLD IS BETTER THAN WHAT U.S. IS USING FOR PRODUCTION OF FOOD, & discuss ocean ranching

IS JULIA THE STAFF TO BRING OCEAN RANCHING & STOCK ENHANCEMENT BY COUNCIL AS MANAGEMENT? IF NOT WHO ON STAFF?

\_\_

James Fletcher United National Fisherman's Association 123 Apple Rd. Manns Harbor, NC 27953 252-473-3287

3. WHY SHOULD THE PUBLIC CONTINUE TO COMMENT IF THE FEDERAL MEMBERS OF COMMITTIES THINK THE LAWS THAT APPLY TO THE PUBLIC {for fisheries} DO NOT APPLY TO THE COMMITTES AND FEDERAL EMPLOYEES?

Can the committees recommend total length retention for all recreational caught fish? Could a policy to target male fish be enacted?

Could Ocean ranching be enacted by Atlantic States Marine Fisheries Commission & Council. Would the Council by pass NMFS & NOAA going straight to Commerce Department for Aquaculture guidance in the EEZ?

SIMPLE:: \*\*\* SUMMER FLOUNDER, SCUP, BLACK SEA BASS, REGULATIONS \*\*\*\*

RECERTAIONAL: TOTAL RETENTION BY LENGTH, NO DISCARDS! THIS CONVERTS DISCARDS TO LANDINGS & ALLOWS SHORE SIDE FISHERMEN FISH FOR FOOD.

COMMERCIAL: REDUCE NET / TAIL BAG & NET TO 5 INCHES & REQUIRE ALL FISH OF THE THREE SPECIES CAUGHT TO BE SOLD. REMOVE SIZE LIMITS NO DISCARDS.

FIND A METHOD TO FUND STOCK ENHANCEMENT::: \*\*\*\*BREEDING ALL FEMALE FISH FOR RELEASE, WHEN THE COMMETTEE MEMBER STATES GENETIC DIVERSITY ASK THEM TO EXPLAIN HOW NET SIZE REGULATIONS & TARGETING FAST GROWING FEMALES IN THE PAST HAS ALREADY ALTERED THE GENETICS OF THESE SPECIES.

RESULTING IN UNITED STATES IMPORTING 92 % TO 93% OF ALL CONSUMMED SEAFOOD.

WHY DOES THE COUNTRY WITH THE SECOND LARGEST EEZ IN THE WORLD IMPORT 92% TO 93% OF CONSUMMED SEAFOOD?

BIASED FISHERY SCIENCE & POOR MANAGEMENT DECISIONS not listening to fishermen! FEMALE SHOULD NOT BE THE TARGETED PORTION OF THESE SPECIES!

James Fletcher 123 Apple Rd Manns Harbor NC 27953 5-30-2020