

**Reduction fishery** 

- processes whole fish into fish meal, fish oil, and fish solubles
- began in New England during the early 1800s, spread south after the Civil War
- landings in 2016 ~137,000 mt

**Commercial bait fishery** 

- occurs coastwide
- a majority used commercially in crab, lobster, and hook-and-line fisheries
- Landings in 2016 ~44,000 mt





ASMFC North Carolina Sea Grant Portland Press Herald



Smith et al. 1991 Marine Fisheries Review

- Decrease in landings
- Shift in landings from Mid-Atlantic to Southeast U.S. and back
- What factors are involved?

NMFS Commercial Landings Data



# Atlantic Menhaden – Fishery / Fishery Management Effects

8

7

6

5

2

1

0

ishing Mortality

In the 1960s, the Atlantic menhaden stock contracted geographically, and many of the fish factories north of the Chesapeake Bay closed due to a scarcity of fish.

ASMFC



### Atlantic Menhaden – Climate Effects

The Atlantic Multidecadal Oscillation is the best single predictor of coast-wide recruitment patterns, and had opposing effects on the Chesapeake Bay and Southern New Engalnd regions.

Buchheister et al. 2016 ICES Journal of Marine Science



### Atlantic Menhaden – Socio-economic Effects

The recent closure of reduction plants along the New England coast, and to some extent the Middle Atlantic coast, appears symptomatic of a trend referred to as "waterway gentrification".



## Atlantic Menhaden – Habitat Effects

The water quality index for the coastal waters of the Northeast Coast region is rated fair, with 9% of the coastal area rated poor and 53% of the area rated fair for water quality condition



Figure 3-5. Water quality index data for Northeast Coast coastal waters (U.S. EPA/NCA).

### Atlantic Menhaden – Species Interactions

Female SSB (millions of pounds)

Menhaden are an important component of the food chain, providing ... forage for species such as striped bass, bluefish, and weakfish, to name just a few.

**Atlantic Striped Bass Female Spawning Stock Biomass and Recruitment** Source: ASMFC Atlantic Striped Bass Stock Assessment, 2016 emale SSB Female SSB Threshold Female SSB Target Recruitment 

Recruitment (millions of age-1 fish)



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## Atlantic Menhaden – EBFM Habitat Socio-economics ( -Fish Emigration Immigration Stock Adaptation R M Climate **Species Interactions**



Wicked Problems - difficult or impossible to solve because of incomplete, contradictory, ill-defined, and changing requirements

REVIEW

# Ecosystem management as a wicked problem

Ruth DeFries<sup>1\*</sup> and Harini Nagendra<sup>2</sup>

Ecosystems are self-regulating systems that provide societies with food, water, timber, and other resources. As demands for resources increase, management decisions are replacing self-regulating properties. Counter to previous technical approaches that applied simple formulas to estimate sustainable yields of single species, current research recognizes the inherent complexity of ecosystems and the inability to foresee all consequences of interventions across different spatial, temporal, and administrative scales. Ecosystem management is thus more realistically seen as a "wicked problem" that has no clear-cut solution. Approaches for addressing such problems include multisector decision-making, institutions that enable management to span across administrative processes to engage diverse stakeholders and address inequalities. Ecosystem management must avoid two traps: falsely assuming a tame solution and inaction from overwhelming complexity. An incremental approach can help to avoid these traps.

#### **DeFries and Nagendra 2017 Science**



# Wicked Problems - Rittel, Horst. "Dilemmas in a General Theory of Planning." Policy Sciences, 1973: 155-169.

Wicked Problems - difficult or impossible to solve because of incomplete, contradictory, ill-defined, and changing requirements

Wicked Problem Traps

- Falsely assuming tame solution *"one model to rule them all"*
- Inaction from overwhelming complexity *"let's keep doing what we are doing"*

DeFries and Nagendra 2017 Science





Wicked Problems - difficult or impossible to solve because of incomplete, contradictory, ill-defined, and changing requirements

Approaches for addressing such problems include:

- <u>adaptive management</u> increase knowledge and reduce uncertainty through iterative decision making and implementation of processes that prioritize learning
- <u>collaborative processes</u> to engage diverse stakeholders and address inequalities

#### Scientific-Management Enterprise



OLF





ACL



### Scientific-Management Enterprise



OI F





Enterprise is linear, designed to compartmentalize components and pass information from one compartment to another

ACL

### Scientific-Management Enterprise

### Adaptive management and collaborative processes

Management is more iterative, collaborative, participatory



Reports

Fishery Management

Council

Science supporting management is less iterative, collaborative, participatory

Working Groups

Examples of iterative, collaborative, participatory science (particularly focused on forage)

- Butterfish Working Group contributing to Benchmark Assessment
- Atlantic Mackerel Working Group contributing to Benchmark Assessment
- River Herring Technical Expert Working Group
- Atlantic Menhaden Biological Ecological Reference Points Workgroup

Examples of iterative, collaborative, participatory science (particularly focused on forage)

- MAFMC Risk Assessment and EAFM Guidance (Sarah's talk yesterday)
- Atlantic Herring Management Strategy Evaluation (Min-Yang's Talk Yesterday)
- River Herring Bycatch Avoidance (Dave's Talk Today)
- Electronic Monitoring Evaluation (Niki's Talk Today)

Examples of iterative, collaborative, participatory science (more broadly in the region)

- Quota set-aside for Scallop, Herring, and Monkfish research
- Study Fleet commercial vessels collecting towby-tow information
- Biosampling Program commercial vessels collect samples for age, maturity, and growth

Examples of iterative, collaborative, participatory science (more broadly in the region)

- Scientific long-line surveys on commercial vessels in Gulf of Maine and for sharks
- Northeast Trawl Advisory Panel – improving fisheryindependent trawl surveys

We have the many of the pieces – science and management

How do we put <u>it</u> together?





puzzlewarehouse

### Scientific-Management Enterprise



- <u>adaptive management</u> increase knowledge, reduce uncertainty, iterative decision making, prioritize learning
- <u>collaborative processes</u> engage diverse stakeholders, address inequalities



Scientific-Management Enterprise

- How to integrate science, management, and stakeholders?
- How to make enterprise more iterative, collaborative, participatory?
- How to encourage learning? What can we learn from efforts to date?
- How to enable adaptive management?

